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TELEGRAM

(F10)

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ACTION ARA-00

INFO LOG-00	COPY-01	ADS-00	AID-00	INR-10	SS-00	CIAE-00
DODE-00 H-01	NSCE-00	NSAE-00	SSO-00	HA-08	L-03	
PM-10 PA-01	OMB-01	INH-07	INRE-00	USIE-00	SP-02	
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 FM AMEMBASSY LIMA
 TO SECSTATE WASHDC IMMEDIATE 8423
 INFO DEAHQS WASHDC IMMEDIATE
 AMEMBASSY LA PAZ
 AMEMBASSY BOGOTA
 AMEMBASSY SANTIAGO
 AMEMBASSY QUITO
 USAFSO HOWARD AFB PN
 USCINCSO QUARRY HTS PN

C O N F I D E N T I A L LIMA 13878

E.O. 12356: DECL: OADR
 TAGS: PTER, PGOV, PHUM, SNAR, PE, CASC
 SUBJECT: GOP REDUCES AREA UNDER STATE OF EMERGENCY

REF: LIMA 11773

1. (U) ON DECEMBER 6, GOP PUBLISHED SUPREME DECREE RENEWING SOME, BUT NOT ALL, OF THE PROVINCES UNDER A STATE OF EMERGENCY. CURRENT DECREE SUPERSEDES THAT OF OCTOBER 7 (REFTEL). GOP CONTINUED STATE OF EMERGENCY IN NINETEEN PROVINCES:

AYACUCHO DEPARTMENT: PROVINCES OF CANGALLO, HUAMANGA, HUANTA, LA MAR, VICTOR FAJARDO, HUANCASANCOS, AND VILCASHUANAN:

HUANCAVELICA: PROVINCES OF ACOBAMBA, ANGARAES,
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CASTROVIRREYNA, HUANCAVELICA, TAYACAJA, HUAYTARA,

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United States Department of State
 Office of FOI, Privacy, & Classification Review
 Review Authority: MOSKOWITZ, SAM
 Date: 04/21/95
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AND CHURCAMPAS;

HUANUCO DEPARTMENT: HUAYCABAMBA, HUAMALIES, DOS DE MAYO, AND AMBO;

APURIMAC DEPARTMENT: CHINCHEROS PROVINCE.

2. (U) THE GOP DECIDED NOT TO RENEW THE STATE OF EMERGENCY IN THE COCA GROWING AREAS OF THE UPPER HUALLAGA VALLEY, AND IN THREE SIERRA PROVINCES WHERE TERRORIST ACTIVITY MAY HAVE DECREASED. FOLLOWING ARE THE SEVEN PROVINCES WHERE THE STATE OF EMERGENCY WAS LIFTED:

SAN MARTIN DEPARTMENT: TOCACHE PROVINCE;
HUANUCO DEPARTMENT: PROVINCES OF HUANUCO,
MARANON AND LEONCIO PRADO
(ABOVE FOUR PROVINCES ARE IN UPPER HUALLAGA VALLEY);

PASCO DEPARTMENT: DANIEL ALCIDES CARRION PROVINCE;
AYACUCHO DEPARTMENT: LUCANAS PROVINCE;
APURIMAC: ANDAHUYLAS PROVINCE.

3. (U) STATE OF EMERGENCY PROVIDES FOR SUSPENSION OF SOME (BUT NOT ALL) CONSTITUTIONAL GUARANTEES, AND CONFERS FULL POLITICAL-MILITARY CONTROL OF THE AREA ON THE ARMED FORCES. FIRST USED IN THE AYACUCHO AREA TO DEAL WITH SENDERO LUMINOSO (SL), AN ADDITIONAL EMERGENCY ZONE WAS CREATED IN THE NORTH TO DEAL WITH SL ACTIONS IN WESTERN HUANUCO AND PASCO DEPARTMENTS, AS WELL AS ALLEGED SL ACTIVITY IN THE UPPER HUALLAGA VALLEY.

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4. (C) COMMENT: LIFTING OF STATE OF EMERGENCY IN UPPER HUALLAGA VALLEY REFLECTS GOP VIEW THAT SL ACTIVITY IN THAT AREA IS NOT A PROBLEM. ABSENCE OF MILITARY CONTROL MEANS POLICE NO LONGER WILL HAVE TO CLEAR OPERATIONS WITH POLITICAL MILITARY COMMANDER. ABRUPT CHANGE IN AUTHORITY PATTERNS COULD RESULT IN INCREASED VIOLENCE FROM TRAFFICKERS, WHICH WOULD HAVE A NEGATIVE EFFECT ON ERADICATION AND OTHER USG FINANCED PROGRAMS IN THE AREA.

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CHANGE DOES NOT REQUIRE MILITARY TO REDUCE ITS PRESENCE; PRIME MINISTER ALVA TOLD AMBASSADOR AND POLCOUNS DECEMBER 4 THAT MILITARY WOULD REMAIN IN UPPER HUALLAGA. AN ADDITIONAL FACTOR IS NEED FOR TROOPS IN UPPER HUALLAGA TO PROVIDE SUPPORT FOR TROOPS IN THE AREAS IN WESTERN HUANUCO STILL UNDER STATE OF EMERGENCY.

5. (C) LIFTING OF STATE OF EMERGENCY IN OTHER AREAS PROBABLY REFLECTS GOP VIEW THAT SL VIOLENCE THERE HAS DECLINED SIGNIFICANTLY. A CONTRIBUTING FACTOR, HOWEVER, MAY BE DESIRE WITHIN GOP TO DEMONSTRATE THAT CURRENT GOVERNMENT HAS MADE PROGRESS IN COMBATTING TERRORISM. MOST STRIKING EXAMPLE IS PROVINCE OF LUCANAS, WHICH BORDERS ON SL "HEARTLAND" OF VICTOR FAJARDO AND CANGALLO PROVINCES. AGAIN, A KEY QUESTION IS WHETHER THE MILITARY WILL CONTINUE OPERATIONS AS NEEDED IN AREAS NOW EXCLUDED FROM THE EMERGENCY ZONE. JORDAN

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