



EXCISE

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ACTION INM-01

INFO LOG-00 AID-01 ARA-01 CIAE-00 DPR-01 HA-09 INRE-00
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O 181923Z NOV 91
FM AMEMBASSY LIMA
TO SECSTATE WASHDC IMMEDIATE 3372
INFO WHITEHOUSE WASHDC IMMEDIATE
DEAHQS WASHDC
SECDEF WASHDC
AMEMBASSY BOGOTA
AMEMBASSY CARACAS
AMEMBASSY LA PAZ
AMEMBASSY QUITO
USCINCSO QUARRY HEIGHTS PA PM

DEPARTMENT OF STATE	IS/FPC/CDR	Date: <u>8/28/96</u>
<input type="checkbox"/> RELEASE	<input type="checkbox"/> DECLASSIFY	MR Cases Only: _____
<input checked="" type="checkbox"/> EXCISE	<input checked="" type="checkbox"/> DECLASSIFY	EO Citations: _____
<input type="checkbox"/> DENY	IN PART	
<input type="checkbox"/> DELETE Non-Responsive Info		TS authority to: _____
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WHITE HOUSE FOR NSC
USCINCSO ALSO FOR POLAD

E.O. 12356: DECL: OADR
TAGS: SNAR, PHUM, EAID, MASS, PREL, PE
SUBJECT: AMBASSADOR'S MEETING WITH FOREIGN
MINISTER ON NARCOTICS POLICY

1. ~~CONFIDENTIAL~~ - ENTIRE TEXT.

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7 THE AMBASSADOR EXPLAINED THE
FRANCHING OF OUR ESF/FMF DISBURSEMENTS AND
DISCUSSED THE HUMAN RIGHTS AND NARCOTICS
CONDITIONS IMPOSED BY CONGRESS. BLACKER MILLER
PROPOSED TO MAKE THE MFA THE CENTRAL
COORDINATING BODY FOR US-GOP ANTI-NARCOTICS
COOPERATION EFFORTS. END SUMMARY

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3. THE AMBASSADOR, ACCOMPANIED BY ARA/AND
DIRECTOR PATTERSON AND NSC INTERNATIONAL PROGRAM
DIRECTOR CANAS, MET WITH FOREIGN MINISTER
BLACKER MILLER FOR AN HOUR ON NOVEMBER 15 TO
REVIEW NARCOTICS POLICY ISSUES. POLCOUNSELOR
ALSO PARTICIPATED.

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5. FOREIGN MINISTER BLACKER MILLER EXPLAINED

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PERUVIAN POLICY

WHICH VERY MUCH INCLUDED LAW ENFORCEMENT
ACTIVITIES DIRECTED AGAINST DRUG TRAFFICKING.
IT WAS ESSENTIAL TO CONTROL THE INGRESS OF
ESSENTIAL CHEMICALS, NARCO-DOLLARS AND THE
EXPORTATION OF DRUGS. DIRECT ACTION AGAINST
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TRAFFICKING HAD EQUAL IMPORTANCE WITH
ALTERNATIVE DEVELOPMENT ACTIVITIES. IN FACT
ALTERNATIVE DEVELOPMENT COULD NEVER SUCCEED
UNLESS THE DRUG TRAFFIC WERE CONTROLLED.
REVERTING TO HIS BACKGROUND AS AN ECONOMIST,
BLACKER MILLER STRESSED THAT IT WAS ESSENTIAL
FOR THE GOP TO REDUCE THE INFLOW OF
NARCO-DOLLARS THAT WERE STRANGLING LEGITIMATE
EXPORTS AND INHIBITING ECONOMIC REVIVAL.

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USCINCSO QUARRY HEIGHTS PM

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6. BLACKER MILLER SAID IT WAS ABSOLUTELY CLEAR THAT STRONG ANTI-TRAFFICKING MEASURES HAD TO BE IMPLEMENTED. THE PRESIDENT WAS "VERY FIRM" ON ~~CONFIDENTIAL~~

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THE NEED TO CONTROL DRUG TRAFFICKING. BLACKER MILLER SAID HE AND PRESIDENT OF THE MILITARY STAFF, GENERAL VELARDE, WERE VERY MUCH IN FAVOR OF THE SUPPORT JUSTICE III PROGRAM. MOREOVER, THE NAVY WAS INTERESTED IN GETTING ENGAGED, WITH OUR ASSISTANCE, USING SOME OF OUR AIRCRAFT TAKEN OUT OF MOTBALLS TO STRIKE AGAINST THE TRAFFICKERS. HE REGRETTED THAT THE FIRM PERUVIAN COMMITMENT TO VIGOROUS LAW ENFORCEMENT

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HAD NOT COME THROUGH CLEARLY IN THE AIDE MEMOIRE, AND WOULD ENDEAVOR TO CORRECT THAT LACK IN THE FUTURE.

CONGRESSIONAL CONDITIONS

7. THE AMBASSADOR SHIFTED TO THE CONGRESSIONAL CONDITIONS FOR RELEASING OUR AID. THE LEAHY/DODD, OBEY AND FASCELL LETTERS LAID OUT SIMILAR BUT NOT IDENTICAL CONDITIONS FOR THE RELEASE OF OUR MILITARY AND ECONOMIC ASSISTANCE TO PERU. OUR ESF AND FMF WOULD BE DISBURSED IN THREE TRANCHES, EACH CONDITIONED BY NARCOTICS AND HUMAN RIGHTS OBJECTIVES. THE FIRST TRANCHE OF THE ESF WOULD PROBABLY BE RELEASED SOON.

8. WITH REGARD TO HUMAN RIGHTS. THREE ASPECTS CAME INTO PLAY: ACCESS BY THE ICRC AND THE FISCALES (PROSECUTORS) TO THE MILITARY INSTALLATIONS AND TO OTHER PLACES OF DETENTION;

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A NATIONAL REGISTRY OF DETAINEES; AND PROGRESS IN RESOLVING NINE PROMINENT HUMAN RIGHTS CASES. ICRC ACCESS UP TO THIS POINT SEEMED QUITE GOOD. THERE WAS ROOM FOR IMPROVEMENT IN IMPLEMENTING AN AGGRESSIVE PROGRAM OF ACCESS BY THE FISCALES. HOWEVER, ON BALANCE THE ACCESS ISSUE SEEMED TO BE MOVING FORWARD.

9. WITH REGARD TO ESTABLISHING A NATIONAL REGISTRY OF DETAINEES, THE MILITARY ALREADY HAD A RUDIMENTARY REGISTRY WHICH THE ICRC COULD REVIEW ON A DAILY BASIS. THE POLICE DID NOT YET HAVE A NATIONAL REGISTRY, BUT WE WOULD BE OFFERING CONSIDERABLE TECHNICAL ASSISTANCE TO HELP THEM DRAW ONE TOGETHER. COMPLETION OF A NATIONAL REGISTRY ACCESSIBLE AT LEAST TO THE ICRC WOULD BE A PRE-CONDITION FOR THE RELEASE OF THE FIRST TRANCHE OF OUR FMF. LASTLY, WE WOULD NEED TO CONSULT WITH CONGRESS ON THE ADEQUACY OF PROGRESS IN RESOLVING NINE SPECIFIC HUMAN RIGHTS

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CASES. THIS RANGED FROM SOME, LIKE THE CAYARA MASSACRE OF 1988, WHICH MIGHT BE VERY DIFFICULT TO REOPEN TO OTHERS, LIKE THE CALLAO OR THE SANTA BARBARA CASES OF 1991, WHERE CHARGES HAD ALREADY BEEN PREFERRED AND THE CASES WERE MOVING FORWARD.

10. WITH REGARD TO ANTI-NARCOTICS ACTIVITIES, TWO MEASURES HAD TO BE TAKEN SOON.

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11. FOREIGN MINISTER BLACKER MILLER REPLIED THAT THE BEST AND MOST EFFECTIVE WAY TO STRIKE

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FM AMEMBASSY LIMA
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AGAINST THE TRAFFICKERS WAS THROUGH AERIAL
INTERDICTION. HE REFERRED TO THE SUPPORT
JUSTICE III PROGRAM WHICH IS ABOUT TO KICK OFF.

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PERU, HE SAID, NEEDED TO PROTECT ITS AERIAL
BORDERS AND WAS COMPLETELY WITHIN ITS RIGHTS TO
ENFORCE ITS SOVEREIGNTY. HE EXPRESSED THE HOPE,
HOWEVER, THAT WHEN THE GOP TOOK AGGRESSIVE
ACTION AGAINST THE UNLICENSED AND UNREGISTERED
NARCO FLIGHTS PENETRATING PERUVIAN TERRITORY THE
U.S. WOULD NOT SUBSEQUENTLY DWELL ON THE HUMAN
RIGHTS OF THE NARCO PILOTS. THEY KNEW EXACTLY
WHAT THEY WERE DOING AND SHOULD BE EXPECTED TO

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ACCEPT THE CONSEQUENCES.

12. LASTLY, THE AMBASSADOR SAID THAT WE WOULD NEED TO HAVE RATIFICATION OF THE 1988 VIENNA DRUG CONVENTION. BLACKER MILLER SAID THAT HE HAD GIVEN AN ORDER TO GET A LIST OF ALL AGREEMENTS PENDING BEFORE CONGRESS AND HE WOULD MAKE THIS A PRIORITY ISSUE. THE FOREIGN MINISTER EMPHASIZED THAT TO SUCCEED ON THE NARCOTICS FRONT HE HAD TO BE "COMPLETELY TRUTHFUL AND TRANSPARENT" IN DEALING WITH THE U.S. AND OTHER PERUVIAN PLAYERS, SUCH AS ILD. HE ASKED THAT WE KEEP HIM INFORMED OF WHAT WAS GOING ON SO THAT HE COULD PLAY A CONSTRUCTIVE ROLE IN COORDINATING THE BILATERAL EFFORT.

A RESTRUCTURED PERUVIAN EFFORT

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13. BLACKER MILLER SAID THAT HE WOULD GO "OUT ON A LIMB" TO GET THE MINISTRY OF FOREIGN AFFAIRS INVOLVED IN COORDINATING OVERALL GOP (ANT) NARCOTICS COOPERATION WITH THE U.S. HERNANDO DE SOTO HAD MADE A REAL CONTRIBUTION,

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BUT THERE WAS A "NEED TO INSTITUTIONALIZE" THE PROCESS. FOR INSTANCE BLACKER MILLER PICKED UP ON AN EARLIER SUGGESTION OF THE AMBASSADOR THAT TORRE TAGLE NEEDED THE EQUIVALENT OF OUR BUREAU OF NARCOTICS MATTERS AND SAID THAT HE HOPED TO ESTABLISH A BUREAU AT THE UNDERSECRETARY LEVEL, STAFFED WITH HIS VERY BEST OFFICERS TO TAKE OVERALL CHARGE OF THE DRUG ISSUE.

16. THE AMBASSADOR SUGGESTED THAT IT MIGHT ALSO
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BE USEFUL FOR THE MFA TO CHAIR REGULAR COORDINATION MEETINGS BETWEEN U.S. AND PERUVIAN AGENCIES WORKING THE DRUG PROBLEM. ON THE PERUVIAN SIDE THIS SHOULD INCLUDE THE MILITARY, THE POLICE, THE ATTORNEY GENERAL'S OFFICE, AND ILD. THE FULL RANGE OF U.S. PLAYERS FROM AID, DEA, AND THE EMBASSY PROPER SHOULD BE INVOLVED IN OUR SIDE. BLACKER MILLER THOUGHT THIS A GOOD IDEA BUT SAID HE WOULD HAVE TO ESTABLISH HIMSELF IN THE PRESIDENT'S CONFIDENCE BEFORE HE COULD PUSH IT VERY AGGRESSIVELY.

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17. COMMENT: BLACKER MILLER CLEARLY IS
DETERMINED TO PROMOTE A FIRM GOP POLICY AGAINST
NARCOTRAFFICKING BOTH TO KEEP RELATIONS WITH US
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IN GOOD REPAIR AND TO CUT THE FLOW OF
NARCO-DOLLARS WHICH IS DEPRESSING THE LEGITIMATE
ECONOMY.

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