

RELEASED IN PART

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CONFIDENTIAL UNCLASSIFIED
Department of State

INCOMING TELEGRAM

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1855
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PAGE 01 LIMA 16831 01 OF 06 082226Z
ACTION:ARA-08

1455

LIMA 16831 01 OF 06 882226Z

INFO LOG-00 ADS-00 AID-00 INR-07 SS-00 DIC-02 CIAE-00
M-01 10-19 NSCE-00 NSAE-00 SSO-00 HA-09 L-03
TRSE-00 PM-10 PA-01 OMB-01 INM-02 INRE-00 USIE-00
SP-02 SNP-01 PRS-01 DS-00 SCT-03 P-02 T-01
/072 W

5. IN THE FINAL WEEK LEADING UP TO THE NOVEMBER 12 NATIONWIDE MUNICIPAL ELECTIONS THE GOVERNMENT OF PERU IS MARSHALLING ITS RESOURCES IN AN ATTEMPT TO PROTECT VOTERS AND CANDIDATES. THE JOINT MILITARY/POLICE/CIVILIAN EFFORT IS BEING MATCHED BY A CONTINUING SENDERO CAMPAIGN OF TERROR AGAINST THE SAME FOLKS THE GOP IS TRYING TO PROTECT.

O 082214Z NOV 89
FM AMEMBASSY LIMA
TO SECSTATE WASHDC IMMEDIATE 3271
INFO AMEMBASSY BOGOTA
AMEMBASSY CARACAS
AMEMBASSY LA PAZ
AMEMBASSY QUITO
USAFSO HOWARD AFB PM
USCINCSO QUARRY HTS PM
AMEMBASSY SAN JOSE
USMISSION USUN NEW YORK
OIA WASHDC

6. THE MILITARY COMES TO LIMA:

THE PRESENCE OF THE MILITARY IN LIMA IS ALREADY BEING FELT. IN THE 72 HOURS FOLLOWING THEIR NOVEMBER 1 DEPLOYMENT, MORE THAN 4,000 PERUVIANS HAVE PASSED THROUGH LIMA JAILS, ARRESTED IN MILITARY SWEEPS AND ROADBLOCKS. MOST WERE DETAINED FOR FAILURE TO CARRY REQUIRED IDENTITY DOCUMENTS, NORMALLY A VOTER REGISTRATION CARD. MILITARY EFFORTS HAVE BEEN CONCENTRATED IN PUEBLOS JOVENES, ALONG THE MAJOR ROUTES INTO THE CITY, AND AT THE UNIVERSITIES.

C O N F I D E N T I A L SECTION 01 OF 06 LIMA 16831

USCINCSO ALSO FOR POLAD

DIA FOR OA-3/OS-1D/DB-6D2/JSI-4B/DB-3C1

USUN FOR AMBASSADOR WATSON

E.O. 12356: DECL: OADR
TAGS: PGOV, PTER, ASEC, PE
SUBJECT: THE SECURITY OUTLOOK FOR THE MUNICIPAL ELECTIONS

7. A NOVEMBER 2 SWEEP THROUGH VILLA EL SALVADOR INFURIATED MAYOR MICHEL AZCUETA (HIS CANDIDATE FOR DEPUTY MAYOR OF LIMA) AND MAY HAVE BEEN PARTIALLY RESPONSIBLE FOR SOME OF THE ANTI-ESTABLISHMENT RHETORIC WE HEARD FROM THE IU RADICALS AT THE NOVEMBER 3 PEACE MARCH (LIMA 16660). THE ARMY ALSO SPEARHEADED A SWEEP AT SAN MARCOS UNIVERSITY NOVEMBER 6. THE ARMY BESIEGED THE NATIONAL UNIVERSITY AFTER THE POLICE CHASED A CAR-FULL OF SUSPECTED SUBVERSIVES ONTO THE CAMPUS FOLLOWING A BOMBING ATTEMPT. REACTION TO THE INCURSION

2. SUMMARY. GOVERNMENT EFFORTS TO GUARANTEE THE NOVEMBER 12 MUNICIPAL ELECTIONS INCLUDE: UNUSUAL MILITARY DEPLOYMENT IN THE CITY OF LIMA AND IN THE INTERIOR, INCREASED POLICE PROTECTION OF CANDIDATES AND VOTING PLACES, FREE BUS FARES ON ALL STATE-OWNED BUSES ELECTION DAY, ALL PUBLIC GATHERINGS OUTLAWED 24 HOURS BEFORE AND AFTER THE VOTING, ELECTION OFFICERS TAKING OFFICIAL FINGERPRINTS IN WATER-SOLUBLE INK, THE ESTABLISHMENT OF NEW EMERGENCY ZONES IN SEVERAL AREAS OF LIMA DEPARTMENT ALLOWING MILITARY INTERVENTION, AND NIGHTTIME CURFEWS ORDERED IN AYACUCHO, JUNIN AND PASCO DEPARTMENTS.

3. SENDERO EFFORTS TO BLOCK THE ELECTIONS HAVE INCLUDED: MORE THAN ONE HUNDRED CANDIDATES AND MUNICIPAL OFFICE HOLDERS KILLED IN 1989, HUNDREDS OF OTHERS THREATENED OR RESIGNED FEARING THREATS, CITIZENS RIDING PUBLIC BUSES STOPPED AND THEIR VOTER REGISTRATION CARDS TAKEN BY TERRORISTS, OTHERS WARNED THAT IF THEY ARE FOUND TO HAVE VOTING SEALS IN THEIR CARDS THEY WILL BE KILLED, ATTACKS ON LOCATIONS WHICH WILL BE USED AS VOTING SITES, ARMED STRIKES CALLED IN SEVERAL LOCATIONS, AND PRIVATE BUS DRIVERS THREATENED WITH DEATH IF THEY OPERATE ON ELECTION DAY.

4. IN OUR VIEW THE ELECTIONS IN LIMA CITY WILL OCCUR WITHOUT SIGNIFICANT DISTURBANCES. IN THE EMERGENCY ZONES OF THE SIERRA AND JUNGLE WE JUDGE THAT, OUTSIDE OF THE MAJOR CITIES, THE ELECTIONS WILL NOT BE SUCCESSFUL, THOUGH THE GOVERNMENT MAY ATTEMPT TO FAKE SOME RESULTS. IN ALL, IT APPEARS THAT ABOUT 65 PERCENT OF THE PERUVIAN ELECTORATE WILL VOTE IN AREAS WITHOUT SIGNIFICANT SENDERO PRESSURE. ANOTHER 20 PERCENT WILL VOTE IN AREAS OF CONFLICT BUT WITH SIGNIFICANT SECURITY FORCE PRESENCE. AT LEAST 15 PERCENT LIVE IN AREAS WHERE NORMAL ELECTIONS CANNOT BE HELD. END SUMMARY.

United States Department of State
Office of FOI, Privacy, & Classification Review
Review Authority: MOSKOWITZ, SAM
Date: 04/24/95
Case ID: 93006854

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PAGE 01 LIHA 16831 02 OF 06 082228Z
ACTION ARA-00

1456.

LIHA 16831 02 OF 06 082228Z

1456

CITY COUNCILS ("REGIDORES").

INFO	LOG-00	ADS-00	AID-00	INR-07	SS-00	OIC-02	CIAE-00
	N-01	10-19	NSCE-00	NSAE-00	SSO-00	NA-00	L-03
	TRSE-00	PM-10	PA-01	OMB-01	INH-00	INRE-00	USIE-00
	SP-02	SNP-01	PRS-01	OS-00	SCT-03	P-02	T-01

12.

STATED THAT THE NATIONAL POLICE WILL NOT BE ABLE TO PROVIDE THE SECURITY PROMISED IN THE PLAN. OUR SOURCE NOTED THAT DIVISION COMMANDERS HAVEN'T BEEN POLLING ADMINISTRATIVE PERSONNEL, COMPUTER OPERATORS, SECRETARIES, ETC., IN AN EFFORT TO FIND THOSE WHO HAVE HAD ARMS TRAINING TO ADD THEM TO THE ROSTER OF AVAILABLE FIREPOWER. THE POLICE ACADEMIES AND TRAINING COURSES HAVE BEEN CLOSED AND WILL BE CLOSED INTERMITTENTLY BETWEEN NOW AND THE APRIL ELECTIONS SO THAT ACADEMY TEACHERS CAN GO BACK INTO THE FIELD.

B1,A5

0 082214Z NOV 85
FM ANEMBASSY LIHA
TO SECSTATE WASHDC IMMEDIATE 3272
INFO ANEMBASSY BOGOTA
ANEMBASSY CARACAS
ANEMBASSY LA PAZ
ANEMBASSY QUITO
USAFSO HOWARD AFB PM
USCINCSO QUARRY HTS PM
ANEMBASSY SAN JOSE
USMISSION USUN NEW YORK
DIA WASHDC

-----358042 082313Z /68

C O N F I D E N T I A L SECTION 02 OF 06 LIHA 16831

USCINCSO ALSO FOR POLAD

DIA FOR OA-5/OS-1D/DB-6D27JS1-4B/DB-3C1

USUN FOR AMBASSADOR WATSON

E.O. 12356: DECL: OADR
TAGS: PGOV, PTER, ASEC, PE
SUBJECT: THE SECURITY OUTLOOK FOR THE MUNICIPAL WAS RESTRAINED AFTER THE ARMY ALLEGEDLY FOUND WEAPONS AND PLANS FOR A TERRORIST ATTACK AGAINST AN IU RALLY HELD LATER THE SAME NIGHT.

8. THE MAJORITY OF THE PUBLIC IS PREPARED TO SUFFER THE OCCASIONAL INJUSTICE OF A MILITARY ROADBLOCK IN RETURN FOR PEACE IN THE CITY. OUR POLICE SOURCES TELL US THAT THESE SWEEPS ARE NETTING FEW REAL TERRORISTS, SOME SYMPATHIZERS PERHAPS. THAT IS NOT THEIR PURPOSE. THE POINT IS TO CREATE A SIGNIFICANT ENOUGH DETERRENT THAT SENDERO WILL HESITATE TO ACT.

9. IT WOULD SEEM TO BE A GOOD STRATEGY. LIHA, UNDER NORMAL CIRCUMSTANCES, IS NOT A COMFORTABLE OPERATING THEATRE FOR SENDERO. WITH THE ADDITION OF THOUSANDS OF NEW SECURITY FORCES, SL FACES AN EVEN HIGHER RISK IF IT ATTEMPTS TO RUN OPERATIONS IN THE CITY ELECTION DAY. UNLIKE THE PLO, SL DOES NOT RUN "SUICIDE" OPERATIONS UTILIZING "EXPENDABLE" RESOURCES.

10. THE POLICE SCRAPE THE BOTTOM OF THE BARREL:

THE NATIONAL POLICE'S SECRET OPERATION PLAN FOR THE MUNICIPAL ELECTIONS. THE SIXTY-PAGE DOCUMENT SUMMARIZED POLICE RESOURCES NATIONWIDE, AND HOW THEY WILL BE DISTRIBUTED BETWEEN NOW AND THE PRESIDENTIAL ELECTIONS IN APRIL. THE POLICE WILL ASSUME PRIMARY RESPONSIBILITY FOR PROTECTING VOTING PLACES, BOTH IN AND OUT OF THE EMERGENCY ZONES (THERE ARE 51,855 "MESAS ELECTORALES" NATIONWIDE).

B1,A5

11. POLICE WILL ALSO PROVIDE PROTECTION TO THE CANDIDATES. THE PLAN CALLS FOR AT LEAST TWO POLICE OFFICERS TO PROVIDE PERSONAL PROTECTION TO EACH CANDIDATE ELECTION DAY, NOVEMBER 12. THE PLAN DOES NOT SPECIFY WHETHER PROTECTION WOULD BE PROVIDED TO ALL CANDIDATES, INCLUDING MINOR CANDIDATES SUCH AS THOSE FOR

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PAGE 01 LIMA 16831 03 OF 06 082230Z
ACTION ARA-00

1854

LIMA 16831 03 OF 06 082230Z

1854

INFO LOG-00 ADS-00 AID-00 INR-07 SS-00 OIC-02 CIAE-00
N-01 IO-15 NSCE-00 NSAE-00 SSO-00 HA-00 L-03
TRSE-00 PH-10 PA-01 OMB-01 INM-00 INRE-00 USIE-00
SP-02 SMP-01 PRS-01 DS-00 SCT-03 R-02 T-01
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O 082214Z NOV 89
FM AMEMBASSY LIMA
TO SECSTATE WASHDC IMMEDIATE 3273
INFO AMEMBASSY BOGOTA
AMEMBASSY CARACAS
AMEMBASSY LA PAZ
AMEMBASSY QUITO
USAFSO HOWARD AFB PH
USCINCSO QUARRY HTS PH
AMEMBASSY SAN JOSE
USMISSION USUN NEW YORK
DIA WASHDC

C O N F I D E N T I A L SECTION 03 OF 06 LIMA 16831

USCINCSO ALSO FOR POLAD

DIA FOR OA-5/OS-10/DB-5D2/JS1-4B/DB-3C1

USUN FOR AMBASSADOR WATSON

E.O. 12356: DECL: OADR
TAGS: PGDV, PTER, ASEC, PE
SUBJECT: THE SECURITY OUTLOOK FOR THE MUNICIPAL

15. CALLS FOR NATIONWIDE CURFEWS BEFORE AND ON ELECTION DAY, HAVE NOT YET BEEN HEEDED. MOST MAJOR CANDIDATES OPPOSE THE IDEA, BUT THE CURFEW IN AYACUCHO CITY REMAINS IN FORCE AND THE MILITARY HAS IMPOSED NIGHTTIME CURFEWS IN PASCO AND JUNIN DEPARTMENTS. THOUGH IT HAS BEEN A LAW IN PREVIOUS ELECTIONS, SECURITY FORCES WILL ENFORCE WITH MORE VIGOR THE PROHIBITION AGAINST ANY PUBLIC GATHERING 24 HOURS BEFORE THE ELECTIONS. ALL SCHOOLS HAVE CANCELLED CLASSES THE THURSDAY AND FRIDAY BEFORE AND THE MONDAY AFTER. EVEN RELIGIOUS GROUPS, INCLUDING THE CATHOLIC CHURCH, HAVE SUSPENDED SERVICES NOVEMBER 12.

16. SENDERO'S CAMPAIGN:

WHILE THE CANDIDATES ARE ON THE MUSTINGS, SO IS SENDERO. THE FOCUS OF SENDERO ACTIVITIES REMAINS THE CANDIDATES AND THE STANDING OFFICEHOLDERS. THE 1989 DEATH FIGURE FOR CANDIDATES AND OFFICEHOLDERS NOW EXCEEDS 100. DESPITE A NATIONAL ELECTION COMMISSION DECISION TO EXTEND THE REGISTRATION PERIOD FOR PREVIOUSLY DECLARED CANDIDATES WHO HAD RESIGNED UNDER PRESSURE, THERE ARE REPORTEDLY 12 PROVINCES (OUT OF 130 PLUS) WITH ABSOLUTELY NO DECLARED CANDIDATES, AND DOZENS OF OTHER AREAS WHERE ONLY ONE PARTY IS RUNNING.

17. THE VOTERS THEMSELVES HAVE BECOME A HIGHER VISIBILITY TARGET. SENDERO HAS BECOME BRAZEN IN ITS EFFORTS TO INTIMIDATE VOTERS. THE MODUS IS NOW INSTITUTIONALIZED. FIVE TO TEN SL OPERATIVES STOP A BUS. ALL PASSENGERS ARE DISEMBARKED AND ASKED TO SURRENDER THEIR VOTER REGISTRATION CARDS. THE CARDS ARE DESTROYED. THE PASSENGERS ARE TOLD THAT THOSE WHO GET REPLACEMENT CARDS, WHO VOTE, AND WHO ARE LATER FOUND TO HAVE THE NOVEMBER 12 ELECTION SEAL ON THEIR CARD, WILL BE KILLED.

18. DURING THE OCTOBER 29 WEEKEND, FOR EXAMPLE, TWO SENDERO ROADBLOCKS, ONE OUTSIDE CERRO DE PASCO, ANOTHER OUTSIDE HUANCAYO, WERE SET UP DURING TWO DAYS, ALL DAY LONG, AND EVERY BUS THAT PASSED WAS STOPPED. TWO MORHON MISSIONARIES WE SPOKE WITH WHO PASSED THROUGH THE CHECKPOINT SAID IT WAS LIKE A GOVERNMENT OPERATION. ALL VOTER CARDS WERE TAKEN. IN THIS CASE, ACCORDING TO THE MISSIONARIES AND POLICE SOURCES WHO CONFIRMED THE ACCOUNT, THE CARDS WERE NOT DESTROYED BUT WERE TAKEN BY SENDERO.

19. SENDERO HAS CONDUCTED SIMILAR OPERATIONS INSIDE THE CITY OF LIMA. THOUGH THE RISK TO VOTERS IS MUCH LOWER IN LIMA, PRIVATE BUS OWNERS IN THE CITY HAVE WARNED THAT THEY WILL NOT OPERATE ON ELECTION DAY, UNLESS THE GOP PROVIDES "GUARANTEES." UNION LEADERS REPORT THAT THE UNION AND INDIVIDUAL DRIVERS HAVE BEEN THREATENED BY SENDERO. PRESIDENT GARCIA ANNOUNCED NOVEMBER 6 THAT ALL STATE-OWNED BUSES WOULD PROVIDE FREE RIDES ALL DAY LONG, NOVEMBER 12. HE HAS ALSO PROMISED TO PAY FOR ANY BUSES DESTROYED BY SENDERO ELECTION DAY.

20. WE STILL BELIEVE SENDERO WILL TRY TO BLACK-OUT LARGE AREAS OF PERU BEFORE ELECTION DAY. AYACUCHO, LIMA, HUARAZ AND JUNIN HAVE SUFFERED POWER OUTAGES DURING THE PAST TWO WEEKS. ARMED STRIKES HAVE ALREADY BEEN CALLED BY SL IN HUACHO (NORTHERN LIMA DEPARTMENT), CERRO-DE PASCO (PASCO DEPARTMENT) AND REPORTEDLY IN JUNIN DEPARTMENT. WE EXPECT CALLS FOR ARMED STRIKES IN MOST OF THE EMERGENCY ZONES AND IN ANCASH DEPARTMENT. THE GOVERNMENT HAS DECLARED NIGHTTIME CURFEWS IN THE CAPITALS AND OTHER PARTS OF AYACUCHO, JUNIN AND PASCO DEPARTMENTS.

21. ANOTHER SENDERO TECHNIQUE THAT HAS BEEN TOTALLY

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INCOMING
TELEGRAM

PAGE 01 LIMA 16831 04 OF 06 082231Z
ACTION ARA-00

1859

LIMA 16831 04 OF 06 082231Z

1859

INFO LOG-00 ADS-00 AID-00 INR-07 SS-00 OIC-02 CIAE-00
H-01 10-19 NSCE-00 NSAE-00 SSO-00 HA-00 L-03
INSE-00 PH-10 PA-01 ORB-01 INM-00 INRE-00 USIE-00
SP-02 SHP-01 PRS-01 OS-00 SCT-03 P-02 T-01
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THIS ARTICLE HAS BEEN CITED OFTEN BOTH IN PERU AND IN WASHINGTON AS HOLDING THE KEY TO THE SUCCESS OF THE APRIL 1990 ELECTIONS. IN OUR VIEW, THE KEY TO THE SUCCESS IS THE AMOUNT OF POLITICAL WILL ON THE PART OF THE GARCIA GOVERNMENT TO SEE THE ELECTIONS THROUGH. THE

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D 082214Z NOV 89
FM AMEMBASSY LIMA
TO SECSTATE WASHDC IMMEDIATE 3274
INFO AMEMBASSY BOGOTA
AMEMBASSY CARACAS
AMEMBASSY LA PAZ
AMEMBASSY QUITO
USAFSO HOWARD AFB PH
USCINCSO QUARRY HTS PH
AMEMBASSY SAN JOSE
USMISSION USUN NEW YORK
DIA WASHDC

CONFIDENTIAL SECTION 04 OF 05 LIMA 16831

USCINCSO ALSO FOR POLAD

DIA FOR OA-5/OS-10/DB-6D2/JSI-4B/DB-3C1

USUN FOR AMBASSADOR WATSON

E.O. 12956: DECL: OADR
TAGS: PGOV, PTER, ASEC, PE
SUBJECT: THE SECURITY OUTLOOK FOR THE MUNICIPAL IGNORED BY THE PRESS, BUT WHICH EVERYONE WE HAVE SPOKEN WITH IN THE PRESS AND THE GOVERNMENT IS AWARE OF, IS ATTACKS AGAINST POLLING PLACES. THE PRESS HAS REPORTED THESE AS ATTACKS AGAINST SCHOOLS AND OTHER PUBLIC BUILDINGS. THEY ARE. BUT THERE IS A CLEAR PATTERN, INCLUDING IN THE CITY OF LIMA, OF SENDERO DYNAMITE ATTACKS AND SIMPLE INCURSIONS (WHERE STUDENTS ARE LECTURED AND THEIR PARENTS THREATENED), AGAINST BUILDINGS WHICH WILL BE VOTING PLACES NOVEMBER 12.

22. THE VOTING: DEPARTMENT BY DEPARTMENT

THERE ARE TWO CONSTITUTIONAL CRITERIA UNDER WHICH THESE ELECTIONS COULD BE FOUND INVALID: A) WHEN TWO THIRDS OF THE BALLOTS CAST ARE NULL OR BLANK (ARTICLE 292, PARA TWO); AND B) WHEN THERE ARE "GRAVE IRREGULARITIES" CONSIDERED SUFFICIENT SO AS TO HAVE "MODIFIED THE ELECTION RESULTS" (ARTICLE 292, PARA ONE).

23. WE DO NOT BELIEVE THAT THE VOTING IN ANY DISTRICT WILL BE VOIDED UNDER THE 292.2 PROVISION. THE ONLY PLACES WHERE THERE IS A SIGNIFICANT "VOTE IN BLANK" CAMPAIGN BY THE MRTA IS IN JUNIN AND UCAYALI DEPARTMENTS. WE DO BELIEVE THAT THERE ARE A LARGE NUMBER OF DISTRICTS AND PROVINCES WHERE THE 292.1 PROVISION WILL BE APPLIED, IF THE REGIONAL AND NATIONAL ELECTION COMMISSIONS ARE FRANK IN THEIR RECOGNITION OF LACK OF CANDIDATES OR MASS NON-PARTICIPATION BY THE VOTERS. NOTE: THERE IS A THIRD CONSTITUTIONAL CRITERIA TO INVALIDATE A "NATIONAL" -- PRESIDENTIAL AND CONGRESSIONAL -- ELECTION. ARTICLE 290 STATES THAT "THE NATIONAL ELECTIONS BOARD DECLARES NULL NATIONAL ELECTIONS UNDER THE FOLLOWING CIRCUMSTANCES: 1) WHEN TWO-THIRDS OF ALL VOTES CAST ARE NULL OR BLANK; 2) WHEN THE ELECTORAL PROCESSES IN ONE OR MORE VOTING DISTRICTS THAT JOINTLY REPRESENT ONE-THIRD OF THE NATIONAL VALID VOTES ARE ANNULLED." (UNOFFICIAL EMBASSY TRANSLATION)

SO FAR THE GOP HAS NOT WAVERED FROM ITS INTENTION TO HOLD ELECTIONS. END NOTE).

24. FROM CONVERSATIONS WITH THE NATIONAL POLICE, THE NATIONAL ELECTION COMMISSION, POLITICAL PARTIES, AND OTHER SOURCES, WE OFFER THE FOLLOWING DEPARTMENT BY DEPARTMENT OUTLOOK FOR ELECTION SECURITY ON NOVEMBER 12. IN ALL AREAS WE EXPECT THAT THERE WILL BE A MODERATE DROP-OFF IN VOTING BECAUSE OF THE OVERALL TERRORIST THREAT. WE DEFINE THIS DROP-OFF AS "NORMAL". THE DEPARTMENTS ARE LISTED, NORTH TO SOUTH, A) COASTAL, B) SIERRA, C) JUNGLE.

TUMBES: NORMAL.

PIURA: NORMAL.

LANBAYEQUE: NORMAL, EXCEPT FOR THE THREE EASTERNMOST PROVINCES.

ANCASH: SIGNIFICANTLY REDUCED VOTING EVERYWHERE BUT THE COAST. IN HUARAZ CITY, REDUCED VOTING, BUT SUFFICIENT TO VALIDATE.

LIMA: NORMAL VOTING EVERYWHERE EXCEPT THE FOUR NORTHERN PROVINCES.

B1,A5

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Department of State

INCOMING
TELEGRAM

PAGE 01 LIMA 16031 05 OF 06 002232Z
ACTION ARA-00

1862

LIMA 16031 05 OF 06 002232Z

1862

INFO LOG-00 ADS-00 AID-00 INR-07 SS-00 OIC-02 CIAE-00
N-01 IO-15 NSCE-00 NSAE-00 SSO-00 NA-02 L-03
TRSE-00 PH-10 PA-01 OMB-01 INN-00 INRE-00 USIE-00
SP-02* SHP-01 PRS-01 DS-00 SCT-03 P-02 T-01
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FM AMEMBASSY LIMA
TO SECSTATE WASHDC IMMEDIATE 3275
INFO AMEMBASSY BOGOTA
AMEMBASSY CARACAS
AMEMBASSY LA PAZ
AMEMBASSY QUITO
USAFSO HOWARD AFB PH
USCINCSO QUARRY HTS PH
AMEMBASSY SAN JOSE
USMISSION USUN NEW YORK
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C O N F I D E N T I A L SECTION 05 OF 06 LIMA 16031

USCINCSO ALSO FOR POLAD

DIA FOR OA-5/OS-1B/DB-6D2/J51-4B/DB-3C1

USUN FOR AMBASSADOR WATSON

E.O. 12356: DECL: OADR
TAGS: PGOV, PTER, ASEC, PE
SUBJECT: THE SECURITY OUTLOOK FOR THE MUNICIPAL
ICA: -SLIGHTLY REDUCED TURN-OUT.

AREQUIPA: NORMAL.

MOQUEGUA: NORMAL.

TACNA: NORMAL.

CAJAHARCA: NORMAL.

HUANUCO: SIGNIFICANTLY REDUCED VOTING, INVALID IN MOST
PROVINCES. IN HUANUCO CITY, REDUCED VOTING, SHOULD BE
VALID. AN IMPORTANT TEST SITE OF SECURITY FORCE EFFORTS.

PASCO: INVALID VOTING EVERYWHERE BUT THE CITY OF CERRO
DE PASCO. THIS DEPARTMENT CAPITAL IS ANOTHER KEY TEST
SITE FOR THE APRIL ELECTIONS.

JUNIN: SAME AS ABOVE. HUANCAYO CITY WILL BE BELOW
NORMAL BUT VALID.

HUANCAYELICA: SIGNIFICANTLY REDUCED, INVALID VOTING IN
MOST RURAL PARTS OF DEPARTMENT.

AYACUCHO: HUGE MILITARY AND POLICE EFFORT HERE.
AYACUCHO CITY REDUCED BUT VALID. SEVERAL OTHER MAJOR
TOWNS ALSO VALID. RURAL AREAS INVALID.

APURIMAC: ALL BUT ABANCAY CITY INVALID.

CUSCO: NORMAL.

PUNO: REDUCED VOTING NORTH OF PUNO CITY, BUT VALID
DEPARTMENTWIDE.

AMAZONAS: NORMAL.

LORETO NORMAL.

SAN MARTIN: NORMAL VOTING ONLY IN UCHIZA CITY. REDUCED
BUT VALID VOTING IN TARAPOTO, JUANJUI AND HOYOSABAMBA.
INVALID IN ALL OTHER RURAL AREAS.
UCAYALI: REDUCED VOTING DEPARTMENTWIDE. PUGALLPA CITY
INVALID DUE TO SENDERO BOYCOTT AND MRTA CALL FOR BLANK
BALLOTS.

MADE DE OROS: NORMAL.

25. WE JUDGE THAT 65 PERCENT OF PERU'S POPULATION LIVES
IN DISTRICTS WHERE THE VOTING WILL BE "NORMAL." TWENTY
PERCENT LIVE AND WILL VOTE IN AREAS WITH REDUCED VOTING,
BUT WHERE THE BALLOTING WILL BE VALID ACCORDING TO
ELECTION STATUTES. FIFTEEN PERCENT LIVE IN AREAS WHERE
THE VOTING WILL BE INVALID, THOUGH IN SOME OF THESE
AREAS THE LOCAL ELECTION COMMISSIONS MAY FIND WAYS TO
VALIDATE THE ELECTION.

26. AS WE NOTED ABOVE, THE REAL TEST CASES WILL BE IN
THE "SWING" AREAS WHERE 20 PERCENT OF THE POPULATION
LIVES. IN CITIES LIKE AYACUCHO, ABANCAY, HUANCAYO AND
CERRO DE PASCO, THE ELECTORAL TURN-OUT WILL BE
PARTICULARLY IMPORTANT IN PREDICTING THE SUCCESS OF THE
APRIL PRESIDENTIAL AND PARLIAMENTARY ELECTIONS.

27. IN THE THREE PREVIOUS MUNICIPAL ELECTIONS,
NATIONWIDE ABSENTEEISM WAS 31 PERCENT (1980), 36 PERCENT
(1983), AND 22 PERCENT (1986). IF PERUVIANS TURN-OUT IN
1988 IN EXCESS OF 65 PERCENT OF THE ELIGIBLE VOTERS (ALL
PERSONS BETWEEN THE AGES OF 18 AND 70, EXCEPT ACTIVE
DUTY MILITARY, ARE REQUIRED BY LAW TO VOTE), THIS
ELECTION WILL BE A REMARKABLE SUCCESS.

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PAGE 01 LIMA 16831 06 OF 06 082232Z
ACTION ARA-00

1850

INFO	LOG-00	ADS-00	AID-00	INR-07	SS-00	OIC-02	CIAE-00
	H-01	IO-19	NSCE-00	NSAE-00	SSO-00	HA-09	L-03
	TRSE-00	PM-10	PA-01	OMS-01	INM-08	INRE-00	USIE-00
	SP-02	SNP-01	PRS-01	DS-00	SCT-03	P-02	T-01
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O 082214Z NOV 89
FM AMEMBASSY LIMA
TO SECSTATE WASHDC IMMEDIATE 3276
INFO AMEMBASSY BOGOTA
AMEMBASSY CARACAS
AMEMBASSY LA PAZ
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USMISSION USUN NEW YORK
DIA WASHDC

C O N F I D E N T I A L SECTION 06 OF 06 LIMA 16831

USCINCSO ALSO FOR POLAD.

DIA FOR OA-5/OS-1D/DB-6D2/JSI-4B/DB-3C1

USUN FOR AMBASSADOR WATSON

E. O. 12356: DECL: OADR
TAGS: PGOV, PTER, ASEC, PE
SUBJECT: THE SECURITY OUTLOOK FOR THE MUNICIPAL
28. PERUVIANS ARE NOT PARTICULARLY EXCITED ABOUT THESE
ELECTIONS, BUT THEY APPEAR DOGGEDLY COMMITTED TO HAVING
THEM. LINES FOR REPLACEMENT VOTER ID CARDS, INCLUDING
SOME TAKEN BY THE TERRORISTS, STRETCHED FOR BLOCKS AT
THE NATIONAL STADIUM NOVEMBER 6 AND 7. THE NOVEMBER 12
ELECTIONS WILL BE VALID. THE TEST WILL BE WHETHER THE
ELECTORATE IS CONVINCED AFTERWARDS THAT THE RESULT WAS
WORTH THE COST.

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