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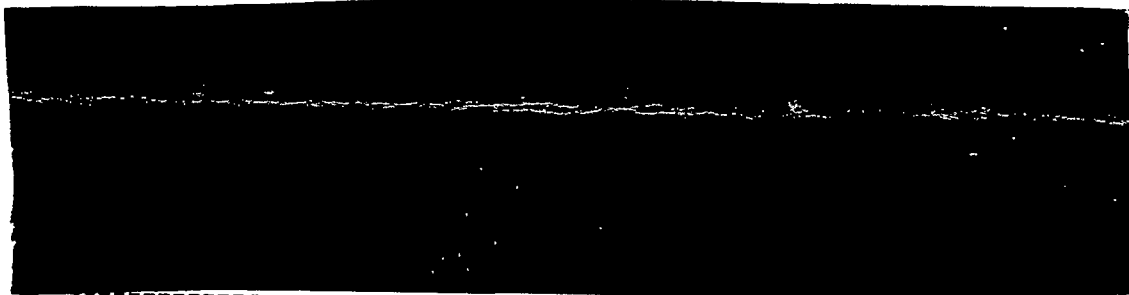
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Inquire: DOC11D
Item No: 283883

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HEADER:

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FM SECSTATE WASHDC
TO RUEHPE/AMEMBASSY LIMA IMMEDIATE 4308
INFO RUEKJCS/ SECDEF WASHDC IMMEDIATE 1480
RUEHNA/ DEA WASHDC IMMEDIATE 1214
RUEAIIA/ CIA WASHDC IMMEDIATE 5878
RUEADWW/ NSC WASHDC IMMEDIATE 9284
RHLBAAA/USCINCSO QUARRY HTS PN IMMEDIATE
BT

Dept. of State, RPS/IPS, Margaret P. Grafeld, Dir
() Release (X) Excise () Deny () Declassify
Date 7/22/02 Exemption b1, 1.5(a), (c), (d),
and (g)
and b3 CIA

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E.O. 12356: DECL: OADR

Dept. of State, RPS/IPS, Margaret P. Grafeld, Dir
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Date 7/24/02 Exemption b1, 1.5(a), (c), (d),
and (g) - B3 CIA

DEPT OF STATE APPEALS REVIEW PANEL (ARP)

EQIA/PA	Mandatory
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() Deny	() Class. Rev.

Exemptions B1
ARP Action Cert. E4F Date 7/31/02

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BODY:

TAGS: SNAR, ASEC, PTER, PE
SUBJECT: NSC REVIEW OF UHV COUNTERNARCOTICS OPERATIONS

REF: (A) 89 LIMA 02212

1. SECRET ENTIRE TEXT.
2. SUMMARY: AN NSC CHAIRED MEETING ON 2/15 REVIEWED THE UHV COUNTERNARCOTICS OPERATIONS AND RECENT STANDDOWN. THE MEETING CONCLUDED THAT THE ENHANCEMENT OF OPERATIONS AUTHORIZED BY THE NSC ON 10/25/88 HAD OUTPACED REQUIRED SECURITY. ALL CONCURRED IN THE NEED FOR THE STANDDOWN ORDERED BY AMBASSADOR WATSON. THE GROUP ALSO NOTED GAPS IN WASHINGTON COORDINATION AND IN COMMUNICATIONS WITH THE EMBASSY AS WELL AS UNRESOLVED QUESTIONS ON ENHANCED INTELLIGENCE COLLECTION. THE NEED FOR INVOLVEMENT BY THE GOP MILITARY IN THE UHV WAS DISCUSSED, AS WELL AS THE PROBLEMS ENTAILED IN ATTEMPTING TO ENGAGE THEM. IT WAS AGREED BY ALL THAT STATE WOULD TAKE THE LEAD IN ADDRESSING THESE ISSUES AND THAT THE GROUP WOULD MEET AGAIN IN ONE WEEK TO REVIEW PROGRESS. THIS CABLE ALSO FORWARDS A CHECKLIST OF NEXT STEPS ON WHICH EMBASSY LIMA SHOULD COMMENT BY RETURN TELEGRAM. END SUMMARY.
3. AMB. DAVID MILLER CHAIRED A MEETING FEBRUARY 15 IN THE OEOB TO REVIEW THE PRESENT STATUS OF COCA ERADICATION/INTERDICTION ACTIVITIES IN PERU'S UPPER HUALLAGA VALLEY (UHV). IN ATTENDANCE WERE DEPUTY ASSISTANT SECRETARIES SKOL AND HOBLER OF THE DEPARTMENT OF STATE, DAVID WESTRATE OF DEA, GEN. OLMSTEAD OF DOD, ROBERT PASTORINO, RANDY BEERS AND SCOTT ADDIS OF THE NSC STAFF, AND JAMES FISH OF OMB. STATE ANDEAN AFFAIRS OFFICE DIRECTOR TAYLOR WAS NOTETAKER.
4. MESSRS. SKOL AND HOBLER REVIEWED THE GROWING CONCERN THAT HAD BEEN BUILDING IN LIMA AND WASHINGTON OVER THE INCREASED THREAT LEVEL IN THE UHV OVER THE PAST SEVERAL WEEKS, MR. SKOL'S FEBRUARY 3/4 TRIP TO LIMA TO DISCUSS THE ENHANCED INTERDICTION AND ERADICATION OPERATIONS WITH AMBASSADOR WATSON, AND THE SEVERAL RECENT ATTACKS AGAINST THE ANTI-COCA PERSONNEL. BY FEBRUARY 10, AMBASSADOR WATSON AND THE LIMA COUNTRY TEAM HAD REACHED THE UNANIMOUS CONCLUSION THAT PRUDENCE DEMANDED A TEMPORARY CESSATION OF ERADICATION AND INTERDICTION ACTIVITIES UNTIL MORE SECURITY COULD BE PROVIDED FOR THE PERSONNEL AND EQUIPMENT BEING USED. DURING THIS HIATUS, ALL AVAILABLE HELICOPTER ASSETS WOULD BE USED TO ADVANCE THE CONSTRUCTION OF MORE SECURE BASING FACILITIES AT SANTA LUCIA IN THE UHV, AND ALL NON-ESSENTIAL U.S. PERSONNEL WOULD BE WITHDRAWN TO

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LIMA. MR. WESTRATE AFFIRMED THAT THE TEMPORARY STANDDOWN DECISION WAS ENDORSED BY ALL, AND WOULD PERMIT CONSTRUCTION OF THE SUPPORT STRUCTURE NEEDED FOR THE ENHANCED INTERDICTION OPERATIONS. MR. HOUBLER ADVISED THAT AT THE MOMENT, ONLY FOUR OF THE NINE HELICOPTERS WERE OPERATIONAL, BUT AN ADDITIONAL FOUR WOULD BE BACK ON LINE WITHIN ABOUT TWO WEEKS.

5. AMB. MILLER ASKED WHEN INTERDICTION/ERADICATION OPERATIONS COULD BE RESTARTED. MR. WESTRATE SAID THAT TWO THINGS WERE VITALLY NEEDED. FIRST, THERE WAS A NEED FOR MUCH IMPROVED INTELLIGENCE COLLECTION, —

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7 SECOND, THE SANTA LUCIA BASE HAD TO BE READIED, INCLUDING THE AIRSTRIP WHICH WOULD PERMIT THE USE OF FIXED WING AIRCRAFT FOR RESUPPLY.

6. GEN. OLMSTEAD SAID IT WAS HIS IMPRESSION THAT THE PRG WHICH APPROVED THE ENHANCED OPERATIONS ALSO HAD TASKED THE INTELLIGENCE COMMUNITY WITH PROVIDING THE ADDITIONAL ASSETS AND COVERAGE WHICH THE PROGRAM WOULD REQUIRE. —

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7. MR. SKOL THEN MENTIONED THAT ANOTHER AREA IN WHICH WASHINGTON HAD NOT COMMUNICATED EFFECTIVELY WITH LIMA CONCERNED THE DEA OPERATIONS PLAN FOR THE UHV -- PLAN SAN ANDREAS. ALTHOUGH THE EMBASSY HAD A COPY OF SAN ANDREAS, S E C R E T SECTION 02 OF 03 STATE 060030

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UNTIL MR. SKOL'S FEBRUARY 3 VISIT. EMBASSY LIMA DID NOT FIND ITSELF CLEARLY INSTRUCTED TO REVIEW AND COMMENT ON THE PLAN. THE EMBASSY WAS NOW WORKING ON PROVIDING SUCH A REVIEW TO WASHINGTON. AMB. MILLER POINTED OUT THAT THESE DISCONNECTS SHOULD HAVE BEEN AVOIDED BY SENDING INTERAGENCY-CLEARED CABLES TO THE EMBASSY WITH APPROPRIATE INSTRUCTIONS AS THE NSC-LED COORDINATING PROCESS PROCEEDED.

8. MR. PASTORINO ASKED WHETHER THE TEMPORARY SUSPENSION

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OF THE UHV OPERATIONS WAS NOT INEVITABLE IN VIEW OF THE LACK OF SUPPORT AND PROTECTION FROM THE GOP. MR. WESTRATE SAID THAT THE GOP COMMITMENT WAS THERE IN THE FORM OF THE GUARDIA CIVIL, BUT MR. PASTORINO SUGGESTED THAT THIS WAS NOT ENOUGH. PERUVIAN MILITARY COMMITMENT AND SUPPORT ALSO WAS NEEDED AND THIS WAS LACKING. AMB. MILLER SAID IT WAS PERHAPS TIME THAT AMB. WATSON RAISE WITH PRESIDENT GARCIA THE SHIFT TOWARD MILITARY OR QUASI-MILITARY OPERATIONS IN THE UHV AND THE NEED FOR PERUVIAN MILITARY SUPPORT NOW. MR. SKOL AGREED THAT IN THE LONG RUN, THE PERUVIAN MILITARY WOULD HAVE TO ENGAGE BECAUSE THE THREAT FROM THE SENDERO LUMINOSO WOULD BE MORE THAN THE GUARDIA CIVIL ALONE COULD HANDLE. THE COLOMBIAN CASE, WHERE THERE WERE

MORE OBVIOUS LINKS BETWEEN THE NARCOTICS TRAFFICKERS AND LEFTIST INSURGENTS AND WHERE THE MILITARY WAS ACTIVELY INVOLVED IN SUPPORTING THE NATIONAL POLICE, WAS THE MODEL WHICH THE PERUVIANS SHOULD FOLLOW.

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9. AMB. MILLER SAID THIS TEMPORARY SUSPENSION COULD BE CONSIDERED A FUNDAMENTAL FAILURE. IN ATTEMPTING ENHANCED INTERDICTION AND ERADICATION OPERATIONS, IT WAS APPARENT THAT "THE ENVELOPE" HAD BEEN PUSHED TOO FAR. MR. WESTRATE AGREED. AMB. MILLER ALSO OBSERVED THAT IT WAS POSSIBLE THAT PRESIDENT GARCIA MIGHT NOT WANT TO INVOLVE HIS MILITARY. THEREFORE, AN OBJECTIVE IS TO GET GARCIA TO AGREE TO USE HIS MILITARY IN THESE OPERATIONS. MILLER ASKED WHO HAS THE LEAD IN BRINGING THIS ABOUT, AND WHO WILL WRITE A MEMORANDUM TO THE PRESIDENT SAYING THAT ABSENT THIS ADDITIONAL EFFORT WE CANNOT WIN IN THE UHV?

10. GEN. OLMSTEAD INSISTED THAT THIS IS A SHORT-TERM SUSPENSION WHICH WILL PERMIT A REGROUPING, BUT THE NEW TACTICS SHOULD INCLUDE THE MILITARY WHEN OPERATIONS ARE RESTARTED. AS FOR THE LEAD, IT CLEARLY LAY WITH STATE -- DEFENSE WOULD NOT TAKE IT. IN THAT CASE, SAID AMB. MILLER, AMB. WATSON WOULD HAVE TO BE OUT IN FRONT. IN ADDITION, DEA AND DOD WOULD HAVE TO DO SOME TACTICAL PLANNING AND COME UP WITH SPECIFIC RECOMMENDATIONS ON WHAT JCS WOULD HAVE TO PROVIDE TO THE PERUVIAN MILITARY. MR. PASTORINO ASKED WHETHER IT WOULD NOT BE POSSIBLE TO AGREE ON SOME U.S. MILITARY INVOLVEMENT IN THE UHV ON THE BASIS OF A DEPLOYMENT FOR TRAINING. AMB. MILLER SAID NO, THAT

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WOULD HAVE TO BE A DECISION BY THE PRESIDENT. MR. SKOL ALSO CAUTIONED THERE WOULD BE EXTREME GOP RESISTANCE TO THE PRESENCE OF ANY ACTIVE DUTY U.S. MILITARY IN THE UHV.

11. AMB. MILLER ASKED WHAT STEPS HAD BEEN TAKEN IN PREPARATION FOR ANY PRESS PLAY ON THE SUSPENSION. HE SAID THAT IT WAS IMPORTANT THAT AMB. WATSON SEE PRESIDENT GARCIA BEFORE ANY STORIES APPEARED, AND THAT A SENIOR USG OFFICIAL TRY TO PROVIDE TO A RESPONSIBLE MEDIA OUTLET

BACKGROUND INFORMATION ON THE SCOPE OF THE GUERRILLA THREAT IN THE UHV. HE DIRECTED THAT THE GROUP RECONVENE THE FOLLOWING WEEK TO REVIEW PROGRESS.

12. THE MEETING CONCLUDED WITH INSTRUCTIONS THAT STATE WOULD PREPARE A DRAFT MEMORANDUM FOR THE PRESIDENT INFORMING HIM OF THE OBJECTIVES AND SCOPE OF THE UHV OPERATIONS, THE REASONS FOR THE TEMPORARY SUSPENSION, NEXT STEPS AND WHAT WOULD BE REQUIRED. THE MEMO ALSO SHOULD CAUTION THAT IF THE INSURGENT THREAT CONTINUES TO GROW, THE SECURITY ENHANCEMENTS NOW UNDERWAY STILL MAY BE INADEQUATE AND THERE MAY BE AMERICAN DEATHS IN THE UHV. IN ADDITION, THE RAPORTEUR SHOULD PREPARE A CABLE TO EMBASSY LIMA, TO BE CLEARED INTERAGENCY, ON THIS MEETING AND INCLUDE IN IT A CHECKLIST OF ITEMS THAT ARE NEEDED OR ISSUES THAT MUST BE RESOLVED IN ORDER TO EXPEDITE THE UHV OPERATION.

13. THE FOLLOWING IS THE CHECKLIST OF ITEMS/ISSUES. EMBASSY LIMA SHOULD COMMENT ON, UPDATE AND EXPAND THIS S E C R E T SECTION 03 OF 03 STATE 060030

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LIST BY RETURN CABLE.

- 1) PHYSICAL INSTALLATIONS AND SECURITY AT SANTA LUCIA.
 - A) AIRSTRIP - EXPECTED COMPLETION DATE, BASED ON AVAILABLE RESOURCES. WHAT ADDITIONAL RESOURCES ARE NEEDED TO ADVANCE COMPLETION?
 - B) DOD STUDY OF HOUSING AND PHYSICAL SECURITY OPTIONS BEING PREPARED. WILL BE ACCOMPANIED BY A LIST OF ITEMS THAT NEED TO BE ACQUIRED TOGETHER WITH AVAILABILITY AND PRICE. STATUS: CONTRACT ARRANGEMENTS BEING MADE BY INM.
 - C) WEAPONS FOR CONTRACTORS; PROCUREMENT OF SIDEARMS FOR PERSONAL SELF-DEFENSE PRESENT LEGAL PROBLEMS FOR INM PROCUREMENT. INM EXPLORING OPTION OF CORPORATE JETS BUYING WEAPONS THEMSELVES AND ADDING TO CONTRACT

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COST. L CONCERNED THAT THIS MAY VIOLATE LEGISLATIVE RESTRICTIONS ON STATE PROCUREMENT. STATUS: PENDING FINAL OPINION FROM L, CONTRACT ARRANGEMENTS BY INM.

D) AMMUNITION FOR TRAINING; DS TO PURCHASE AMMUNITION COMMERCIALY, INM TO REIMBURSE. STATUS: ISSUE RESOLVED.

E) M-60S FOR HELOS; MACHINE GUNS MUST BE SIGNED FOR BY DEA. MAY NOT BE MOUNTED OR UTILIZED UNTIL A MILITARY

MTT TRAINS GUNNERS IN THEIR PROPER USE. STATUS: POST IS TO INFORM WASHINGTON DATE OF MTT ARRIVAL. DEPARTMENT WILL ADVISE ON DATES FOR DELIVERY OF WEAPONS TO COINCIDE WITH MTT ARRIVAL.

F) SECURITY TRAINING; DS MTT AGREED TO AND DEVELOPED BY EMBASSY AND DS. WILL ARRIVE LIMA BEGINNING OF MARCH. STATUS: ARRANGEMENTS COMPLETE.

G) MILITARY MTTs: SOUTHCOM SITE SURVEY TASKED BY DOD WILL ARRIVE LIMA WEEK OF 2/13. MTT ON PERIMETER SECURITY AGREED TO BY DOD, SCHEDULED ARRIVAL LIMA 3/89; TRAINING TO TAKE PLACE OUTSIDE OF THE UHV. STATUS: ARRANGEMENTS COMPLETE.

H) DEA OPS PLAN SAN ANDREAS: PARAMILITARY PLAN OF OPERATIONS FOR DEA INTERDICTION OPERATIONS IN THE UHV. STATUS: PENDING COMMENTS FROM AMEMB LIMA AND DEPARTMENT.

2. INTELLIGENCE.

A) COMPREHENSIVE ASSESSMENT OF RADAR POSSIBILITIES IN UHV REQUESTED BY LIMA. STATUS: PENDING FROM INM.

B) ANSWERS TO NUMEROUS QUESTIONS POSED BY LIMA 01936 (ROGER CHANNEL) REQUIRED BEFORE PROCEEDING WITH ENHANCED INTEL. STATUS: PENDING FROM *b1*

3. PERSONNEL.

A) STATUS OF CONTRACTORS: REQUEST FOR ISSUANCE OF DIPLOMATIC AND/OR OFFICIAL PASSPORTS TO CONTRACTORS FOR SECURITY/LIABILITY PURPOSES. STATUS: L DRAFTED MEMO TO REQUEST OF M; CA INSISTED ON BREAKING THE PASSPORT ISSUE AWAY FROM PRIVILEGES AND IMMUNITIES QUESTIONS. NEITHER ISSUE HAS BEEN ADDRESSED OR RESOLVED YET BY M OR CA.

B) ADDITIONAL REPORTING OFFICER FOR NAU/POL LIMA. *PMI* FROM INM A POSSIBILITY, *b1*

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STATUS: TDYER REQUESTED FROM BOTH INM AND CIA, ARA
AWAITING REPLY, FUNDING.

4. USE OF FY89 MAP FUNDS - CABLE FROM LIMA IN
PREPARATION, RESPONSE MUST MUST COME FROM WASHINGTON.

5. PERUVIAN MILITARY INVOLVEMENT - EMBASSY TO PROVIDE
ASSESSMENT OF PROSPECTS FOR GREATER PERUVIAN MILITARY
INVOLVEMENT.

6. MEMORANDUM TO THE PRESIDENT - STATE (ARA) IS
DRAFTING.

7. PRESS GUIDANCE ON SUSPENSION OF OPERATIONS - EMBASSY
TO DRAFT AND CABLE SUGGESTED LANGUAGE.
ARMACOST

ADMIN:

END OF MESSAGE

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