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Case Number: 200102877

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RELEASED IN PART  
B1, 1.5(B), 1.5(D)

PTQ1607

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ACTION WHA-01

INFO	LOG-00	ACDA-08	ACDE-00	INLB-01	AID-00	AMAD-01	CTME-00
	INL-01	DINT-00	SRPP-00	OIGO-01	FBIE-00	TEDE-00	INR-00
	IO-00	JUSE-00	LAB-01	L-01	ADS-00	NSAE-00	OIC-02
	OMB-01	PM-00	P-00	SP-00	TRSE-00	USIE-00	FMP-00
	PMB-00	DRL-02	G-00	SAS-00	/020W		

-----ABADE0 061658Z /38

R 061656Z MAR 99  
FM AMEMBASSY LIMA  
TO SECSTATE WASHDC 7437  
SECDEF WASHDC//USDP:DEPS//  
DEA HQS WASHDC  
INFO AMEMBASSY BOGOTA  
AMEMBASSY BUENOS AIRES  
AMEMBASSY LA PAZ  
AMEMBASSY QUITO  
AMEMBASSY SANTIAGO  
AMEMBASSY BRASILIA  
AMCONSUL SAO PAULO  
DIRONDCP WASHDC  
US INTERDICTION COORD WASHINGTON DC

CIA WASHINGTON DC//CNC//  
USCINCSO MIAMI FL  
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EXTEND CLASSIFICATION

E.O. 12958: DECL: 1.6 OADR

TAGS: SNAR, PE

SUBJECT: COUNTERNARCOTICS ROUNDTABLE MEETING

REF: A) LIMA 1218 B) 98 LIMA 7547

1. (U) THIS CABLE IS CLASSIFIED CONFIDENTIAL BY AMBASSADOR  
DENNIS JETT FOR REASON 1.5 (C).

2. (SBU) SUMMARY: AMBASSADOR JETT AND THE COUNTERNARCOTICS  
COUNTRY TEAM HELD A SIGNIFICANT ROUND TABLE EXCHANGE WITH

n/a

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UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: MELVIN E. SINN  
DATE/CASE ID: 13 JUN 2002 200102877  
CLASSIFICATION: CONFIDENTIAL REASON: 1.6(6)  
DECLASSIFY AFTER: MARCH 5, 2024

UNCLASSIFIED

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HIGH-LEVEL GOP OFFICIALS AT THE MINISTRY OF DEFENSE FEBRUARY 18. ALTHOUGH THE GOP PARTICIPANTS WERE MOSTLY IN A RECEIVING MODE, THE EXCHANGE APPEARS TO HAVE PRODUCED PROGRESS ON SOME ISSUES AND REVEALED SENSITIVITIES ON OTHERS. WITH RESPECT TO THE RIVERINE PROGRAM, THE NAVY AND PNP AGREED TO WORK ON AN AGREEMENT FOR A POLICE BASE ON THE NAVY RIVERINE BASE IN NANAY. ON AIR INTERDICTION, THE NAVY AGREED TO CONSIDER REINSERTING FORCES IN THE NOHAYA/BUTSAYA AREA AS A DETERRING PRESENCE FOR DRUG TRAFFICKING FLIGHTS. ALL SERVICES AGREED TO PARTICIPATE IN A WORKING GROUP ON IMPROVING INTELLIGENCE GATHERING IN SUPPORT OF AIR INTERDICTION. THE PERUVIANS ALSO EXPRESSED INTEREST IN RECEIVING A TECHNICAL BRIEFING ON THE SKYWEB PLANE REGISTRATION PROGRAM BEING CONDUCTED IN COLOMBIA WITH DEA SUPPORT. ON SECURITY FOR ERADICATION AND ALTERNATIVE DEVELOPMENT PROGRAMS, THE MINISTER OF INTERIOR REITERATED WILLINGNESS TO PUT A DINANDRO DRUG INTERDICTION UNIT IN PALMA PAMPA. THERE WAS NO IMMEDIATE RESPONSE FROM GOP PARTICIPANTS TO THE USG PROPOSAL FOR A SYSTEMATIC QUARTERLY REVIEW MECHANISM ON THE GOALS AND OBJECTIVES

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FOR DISRUPTING DRUG TRAFFICKING ORGANIZATIONS. A SUGGESTION TO MODIFY AND STRENGTHEN PERUVIAN LAWS ON SUCH ISSUES AS SEARCH AND SEIZURE, FORFEITURE, MONEY LAUNDERING, AND SENTENCING PROVOKED AN ASSERTION BY SIN ADVISOR MONTESINOS THAT THESE LAWS IN PERU ARE THE MOST STRINGENT IN LATIN AMERICA. HE DID AGREE, HOWEVER, TO EXPLORE SPECIFIC PROBLEM AREAS TO BE PRESENTED BY THE EMBASSY IN A "WHITE PAPER." REPEATED SUGGESTIONS THAT THE GOP BEGIN TRANSITIONAL PLANNING TO ASSUME RECURRING COSTS FOR PROGRAMS NOW SPONSORED BY THE USG MET WITH NO RESPONSE. OVERALL, THE MEETING WAS PRODUCTIVE AND EMBASSY WILL FOLLOW UP ON ALL ISSUES. END SUMMARY.

3. (U) SINCE INSTITUTION OF NEW QUARTERLY MEETINGS ON COUNTERNARCOTICS ISSUES BETWEEN THE AMBASSADOR AND THE COUNTERNARCOTICS COUNTRY TEAM WITH THE MINISTER OF THE INTERIOR IN NOVEMBER (REF B), EMBASSY HAD BEEN SEEKING A ROUNDTABLE DISCUSSION WITH OTHER HIGH-LEVEL GOP OFFICIALS ON A BROADER RANGE OF CN TOPICS. THIS MEETING FINALLY TOOK PLACE ON FEBRUARY 18 AT THE MINISTRY OF DEFENSE. PRESENT WERE: MINISTER OF DEFENSE GENERAL JULIO SALAZAR MONROE AND SECRETARY GENERAL TAUFOR; NEW MINISTER OF HEALTH AND CONTRADROGAS PRESIDENT CARLOS AUGUSTO ROMANA Y GARCIA; MINISTER OF INTERIOR GENERAL JOSE VILLANUEVA RUESTA; PNP DIRECTOR GENERAL FERNANDO DIANDERAS OTTONE; FAP COMMANDER GENERAL ESTEVAN BELLO VASQUEZ; NAVY COMMANDER GENERAL ADMIRAL ANTONIO IBARCENA ARCO; COAST GUARD DIRECTOR GENERAL VICE ADMIRAL LUIS BIANCHI MUNOZ; COAST GUARD COUNTERNARCOTICS ADVISOR

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ALBERTO ROTONDO; PRESIDENT OF THE COMANDO CONJUNTO GENERAL CESAR SAUCEDO SANCHEZ AND HIS CHIEF OF STAFF EDGAR CANO CANO; HEAD OF THE NATIONAL INTELLIGENCE SERVICE (SIN) ADMIRAL HUMBERTO ROZAS AND SIN ADVISOR VLADIMIR MONTESINOS TORRES. ACCOMPANYING AMBASSADOR JETT WERE DCM HEATHER HODGES; NAS DIRECTOR CANDIS

CONFIDENTIAL

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CUNNINGHAM AND DEPUTY DIRECTOR CAROL FULLER (NOTETAKER); ORA DIRECTOR DONALD ARABIAN; DEA COUNTRY ATTACHE RANDY SAYLES AND DEPUTY DIRECTOR LEWIS PERRY; MAAG CHIEF COLONEL MANUEL FUENTES; AND USAID DIRECTOR THOMAS GEIGER.

4. (SBU) THE AMBASSADOR OPENED THE MEETING BY COMPLIMENTING THE GOP MEMBERS GATHERED IN THE ROOM AS THE THOSE MOST RESPONSIBLE FOR THE COUNTERNARCOTICS INTERDICTION IN PERU WHICH HAD CONTRIBUTED SO SIGNIFICANTLY TO THE GREAT SUCCESS IN 1998 AND TO THE TREMENDOUS 56 PERCENT REDUCTION IN COCA CULTIVATION SINCE 1995. CITING ERADICATION AS ANOTHER KEY FACTOR IN THIS SUCCESS, HE NOTED THAT 1999 HAS ALSO BEGUN SUCCESSFULLY WITH THE HIGH FIGURE OF 911 HECTARES OF COCA ERADICATED. HE THEN INFORMED THE GOP THAT THE CNC COCA BRIEFERS WOULD ARRIVE MARCH 8, AND THAT HE WOULD ORGANIZE A BRIEFING FOR THE GOP AS WELL AS FOR MINI-DUBLIN MEMBERS TO ENCOURAGED OTHER COUNTRIES' SUPPORT FOR PERU'S EFFORTS. HE MENTIONED AS WELL THAT ROGER PISANI, A MEDIA CONSULTANT FOR USIS, HAD RETURNED TO PERU FEBRUARY 15-19 TO HELP DEVELOP A HIGH-LEVEL COMMITTEE IN THE PRIVATE SECTOR TO INITIATE A STRONG MEDIA DEMAND REDUCTION CAMPAIGN. REFERRING TO THE CODEL MICA VISIT TO PERU EARLIER IN THE WEEK (REF A), HE REITERATED CONGRESSIONAL SUPPORT FOR PERU'S SUCCESS, BUT CAUTIONED THAT WE MUST WORK CLOSELY TOGETHER TO ENSURE RESOURCES ARE USED AS

PTQ1608

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INFO	LOG-00	ACDA-08	ACDE-00	INLB-01	AID-00	AMAD-01	CTME-00
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	IO-00	JUSE-00	LAB-01	L-01	ADS-00	NSAE-00	OIC-02
	OMB-01	PM-00	P-00	SP-00	TRSE-00	USIE-00	FMP-00
	PMB-00	DRL-02	G-00	SAS-00	/020W		

-----ABADE6 061658Z /38

R 061656Z MAR 99  
FM AMEMBASSY LIMA

n/a

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TO SECSTATE WASHDC 7438  
SECDEF WASHDC//USDP:DEPS//  
DEA HQS WASHDC  
INFO AMEMBASSY BOGOTA  
AMEMBASSY BUENOS AIRES  
AMEMBASSY LA PAZ  
AMEMBASSY QUITO  
AMEMBASSY SANTIAGO  
AMEMBASSY BRASILIA  
AMCONSUL SAO PAULO  
DIRONDCP WASHDC  
US INTERDICTION COORD WASHINGTON DC

CIA WASHINGTON DC//CNC//  
USCINCSO MIAMI FL  
JCS WASHINGTON DC  
COGARD INTELCOORDCEN WASHINGTON DC

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TAGS: SNAR, PE  
SUBJECT: COUNTERNARCOTICS ROUNDTABLE MEETING

EFFECTIVELY AS POSSIBLE. WITH THAT, HE INFORMED THE GOP PARTICIPANTS THAT THE PURPOSE OF THE ROUNDTABLE MEETING WAS TO DISCUSS WAYS TO MAXIMIZE THESE RESOURCES, AND THEN ASKED MEMBERS OF THE COUNTRY TEAM TO ADDRESS SPECIFIC ISSUES.

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AIR INTERDICTION  
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5. (C) ORA REGIONAL AFFAIRS ADVISOR DON ARABIAN LED OFF WITH THE ASSERTION THAT THE AIR INTERDICTION PROGRAM REMAINS THE KEY TO DRUG INTERDICTION IN PERU AND THAT DESPITE ALL EFFORTS, THE DRUG TRAFFICKERS ARE STILL FLYING. HE ALSO NOTED THE SUSPECTED USE OF LEGAL FLIGHTS WITHIN PERU TO MOVE DRUGS ACROSS THE ANDES TO THE COAST. ALTHOUGH 1998 DID NOT PRODUCE ANY "END GAMES," USG AND GOP ASSETS HAVE BEEN REFOCUSED ON THE PROBLEM AND ALL ARE LOOKING FOR AN EARLY OPPORTUNITY FOR SUCCESS. HE THEN MADE FOUR PROPOSALS FOR CONSIDERATION:

A. (C)

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7. (U) DEA COUNTRY ATTACHE RANDY SAYLES THEN PROPOSED  
INSTITUTING IN PERU A PROGRAM TO TRACK AND CONTROL CIVILIAN  
PLANES, SUCH AS THE SKYWEB PROGRAM THAT DEA HAS SUCCESSFULLY  
DEPLOYED IN COLOMBIA. GOP PARTICIPANTS WERE UNFAMILIAR WITH THE  
PROGRAM, BUT WELCOMED AN OFFER FOR A TECHNICAL BRIEFING IN THE  
[REDACTED]

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NEAR FUTURE.

8. (C) [REDACTED]

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B1

9. (U) NAS DIRECTOR CANDIS CUNNINGHAM THEN BRIEFED ON THE STATUS OF CONSTRUCTION OF AIR FACILITIES IN TARAPOTO AND IQUITOS AND NOTED THE EXPECTATION OF THE USG THAT THESE FACILITIES WOULD BE MADE AVAILABLE TO ENTITIES OF BOTH THE USG AND THE GOP.

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RIVERINE PROGRAM  
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10. (C)

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ACTION WHA-01

INFO	LOG-00	ACDA-08	ACDE-00	INLB-01	AID-00	AMAD-01	CTME-00
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	IO-00	JUSE-00	LAB-01	L-01	ADS-00	NSAE-00	OIC-02
	OMB-01	PM-00	P-00	SP-00	TRSE-00	USIE-00	FMP-00
	PMB-00	DRL-02	G-00	SAS-00	/020W		
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R 061656Z MAR 99  
FM AMEMBASSY LIMA  
TO SECSTATE WASHDC 7439  
SECDEF WASHDC//USDP:DEPS//  
DEA HQS WASHDC  
INFO AMEMBASSY BOGOTA  
AMEMBASSY BUENOS AIRES  
AMEMBASSY LA PAZ  
AMEMBASSY QUITO  
AMEMBASSY SANTIAGO  
AMEMBASSY BRASILIA  
AMCONSUL SAO PAULO  
DIRONDCP WASHDC  
US INTERDICTION COORD WASHINGTON DC

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USCINCSO MIAMI FL  
JCS WASHINGTON DC  
COGARD INTELCOORDCEN WASHINGTON DC

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LAW ENFORCEMENT  
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11. (U) CITING THE STRONG BILATERAL COLLABORATION ON DISRUPTING  
DRUG TRAFFICKERS, SAYLES PROPOSED SYSTEMATIC QUARTERLY MEETINGS  
TO REVIEW AND VALIDATE MUTUAL OBJECTIVES. HE ASKED FOR MORE  
CONCENTRATED INTERDICTION RESOURCES IN THE ALTO HUALLAGA AND

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APURIMAC AREAS TO SUPPORT THE ALTERNATIVE DEVELOPMENT PROGRAMS AND URGED PARTICIPATION OF PERUVIAN CUSTOMS AND ENAPU (NATIONAL PORTS CONTROL AUTHORITY) IN DRUG INVESTIGATIONS OPERATIONS AT THE AIR AND SEA PORTS. BOTH SAYLES AND CUNNINGHAM EMPHASIZED THE NEED FOR THE GOP TO BEGIN PLANNING TO ASSUME RECURRING COSTS CURRENTLY FUNDED BY THE USG (LEASES, PER DIEM, ETC.) AND OFFERED TO HELP ESTABLISH A BILATERAL WORKING GROUP TO HELP THE GOP MOVE IN THIS DIRECTION.

12. (SBU) THE DCM THEN NOTED THE NEED FOR STRONGER OR MODIFIED PERUVIAN LAWS AND JUDICIAL REFORM IN VARIOUS AREAS.

-- (SBU) THE SEARCH AND SEIZURE LAWS ARE NOT AS EFFICIENT AS THEY COULD BE AND SHOULD BE MODIFIED. DESPITE GOOD WORK BY THE PNP, THE JUDICIAL PROCESS IS SLOW AND FREQUENTLY PRODUCES NO RESULTS.

-- (SBU) THE AUTHORITY OF THE SUPERINTENDANCY OF BANKS SHOULD BE EXPANDED ON MONEY LAUNDERING AND THE USD 10,000 REPORTING REQUIREMENT FOR CASH TRANSACTIONS, SUSPENDED IN JULY 1998 IMMEDIATELY AFTER THE LAW TOOK EFFECT, REINSTATED. LEGAL SENTENCES REQUIRED FOR MONEY LAUNDERING CRIMES NEED TO BE RECONSIDERED AS THEY ARE NOW SO STRONG THAT COURTS ARE RELUCTANT TO IMPOSE THEM.

13. (C) SIN ADVISOR MONTESINOS THE ARCHITECT OF MANY OF PERU'S

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LAWS, RESPONDED DEFENSIVELY THAT THEY ARE THE MOST STRINGENT IN SOUTH AMERICA AND DO NOT NEED MODIFICATION. ADMITTEDLY, HE SAID, THE LEGAL PROCESS COULD BE SLOW, BUT HE REJECTED THE POSSIBILITY THAT ANY FORFEITURES WERE "LOST" FOR THIS REASON. (COMMENT: DESPITE FREQUENT BRIEFINGS BY THE PNP THAT POLICE EFFORTS ARE HINDERED OR NEGATED BY THE FAILURE OF THE COURTS TO AUTHORIZE FORFEITURE, PNP DIRECTOR GENERAL DIANDERAS MADE NO COMMENT WHEN THE USG PLED HIS CASE BEFORE MONTESINOS. END COMMENT.) WITH RESPECT TO THE BANKING LAW, MONTESINOS ACKNOWLEDGED THAT THE REPORTING REQUIREMENT ON CASH TRANSACTIONS WAS SUSPENDED DUE TO A POLITICAL PROTEST, BUT MADE NO OFFER TO TRY TO HAVE IT REINSTATED. INSTEAD, HE ARGUED RATHER WEAKLY THAT THIS CHANGE DID NOT AFFECT ANY OTHER POWERS OF LAW FOR THE PUBLIC MINISTRY. THEN, SOMEWHAT ILLOGICALLY, HE AGAIN PRAISED THE STRINGENCY OF THE SENTENCING LAWS, IGNORING THE CONCERN THAT COURTS WERE LOATHE TO APPLY THEM. IN THE END, HOWEVER, HE EXPRESSED THE GOP'S WILLINGNESS TO EXAMINE SPECIFIC CASES. THE EMBASSY INTENDS TO PREPARE A "WHITE PAPER" TO CLARIFY THE PROBLEMS.

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ERADICATION AND ALTERNATIVE DEVELOPMENT  
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ACTION WHA-01

INFO	LOG-00	ACDA-08	ACDE-00	INLB-01	AID-00	AMAD-01	CTME-00
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	IO-00	JUSE-00	LAB-01	L-01	ADS-00	NSAE-00	OIC-02
	OMB-01	PM-00	P-00	SP-00	TRSE-00	USIE-00	FMP-00
	PMB-00	DRL-02	G-00	SAS-00	/020W		
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FM AMEMBASSY LIMA  
TO SECSTATE WASHDC 7440  
SECDEF WASHDC//USDP:DEPS//  
DEA HQS WASHDC  
INFO AMEMBASSY BOGOTA  
AMEMBASSY BUENOS AIRES  
AMEMBASSY LA PAZ  
AMEMBASSY QUITO  
AMEMBASSY SANTIAGO  
AMEMBASSY BRASILIA  
AMCONSUL SAO PAULO  
DIRONDCP WASHDC  
US INTERDICTION COORD WASHINGTON DC

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14. (U) THE DCM THEN TURNED TO ERADICATION, PRAISING THE GOP FOR

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THE OUTSTANDING COCA REDUCTION FIGURES IN 1998. THE BAD NEWS, SHE NOTED, IS THAT THE ALTERNATIVE DEVELOPMENT ZONES WHERE DONORS PLEDGING AT THE BRUSSELS CONSULTATIVE GROUP AGREED TO INVEST RESOURCES ARE STILL DANGEROUS. SHE EMPHASIZED THE NEED FOR THE GOP TO PROVIDE SECURITY (TO OPEN THE AREA UP SAFELY) AND FOR A STRONG INTERDICTION PRESENCE (TO DETER DRUG TRAFFICKERS). ACKNOWLEDGING THAT THE USG IS DEMANDING A GREAT DEAL OF PNP IN THE WAY OF RESOURCES, SHE REITERATED THAT OUR USD 10 MILLION PLEDGE BOTH SECURITY AND INTERDICTION MEASURES.

15. (U) USAID DIRECTOR TOM GEIGER THEN REINFORCED THE DCM'S COMMENTS, NOTING THAT ALL INSTITUTIONS IN BRUSSELS HAD ASKED THE GOP FOR GREATER INTERDICTION AND SECURITY IN THE AD ZONES. HE CITED THE POSITIVE EXAMPLE OF APURIMAC WHERE THE PRICE OF COCA DROPPED DRAMATICALLY IN THE FIRST TWO YEARS OF THE USAID PROGRAM, OPENING THE DOOR TO SUCCESSFUL ALTERNATIVE DEVELOPMENT. UNFORTUNATELY, THE PRICES THERE HAVE NOW GONE UP, HE CONTINUED, AND USAID HAS BEEN EXPERIENCING PROBLEMS WITH THE PROGRAM. THE LESSON LEARNED IS THAT INTERDICTION MUST BE CONSTANT; IF NOT, ALTERNATIVE DEVELOPMENT WILL NOT WORK. WITH RESPECT TO SECURITY, HE CITED THE ATTACK ON A CADA MEASURING TEAM IN THE HUALLAGA VALLEY. ALTERNATIVE DEVELOPMENT PROGRAMS CANNOT RISK THIS KIND

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OF SECURITY PROBLEM, HE STRESSED. THE PALMA PAMPA PROJECT IS READY TO EXPAND, BUT WE ARE WAITING FOR THE GOP RESPONSE TO TWO LETTERS SENT TO CONTRADROGAS JANUARY 11 AND 14 REQUESTING BILATERAL EFFORTS.

16. (C) IN RESPONSE, MINISTER OF THE INTERIOR VILLANUEVA ASSERTED THAT INTERDICTION HAS BEEN GOOD THROUGHOUT THE COUNTRY, AS DOCUMENTED BY THE NUMBERS OF OPERATIONS AND ARRESTS IN 1998.

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COMMENTS

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17. (C) THIS WAS THE FIRST MAJOR MEETING SINCE THE HIGHLY EFFECTIVE CONTRADROGAS PRESIDENT MARINO COSTA BAUER WAS REPLACED BY THE NEW MINISTER OF HEALTH ROMANA IN A CABINET CHANGE IN JANUARY. SO FAR, ROMANA HAS PROVEN TO BE A SILENT FIGUREHEAD, AND THIS MEETING WAS NO EXCEPTION. LIKE HIS PREDECESSOR, IT IS CLEAR THAT THE NEW HEALTH MINISTER WILL NOT HAVE ANY AUTHORITY OVER THE OTHER OFFICIALS AT THE TABLE (ALL OF THEM IN A UNIFORM EXCEPT FOR MONTESINOS) WITH RESPECT TO INTERDICTION, AND WILL MAINLY ENGAGE ON ALTERNATIVE DEVELOPMENT AND DEMAND REDUCTION.

[REDACTED]

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DESPITE HAVING RECEIVED IN ADVANCE A LISTING OF THE ISSUES WE WISHED TO DISCUSS, THE GOP PARTICIPANTS WERE CLEARLY IN A RECEIVING MODE AND SIDESTEPED A NUMBER OF ISSUES. NEVERTHELESS, THERE WAS SOME FORWARD MOVEMENT, OR AT LEAST THE PROMISE OF SOME,

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